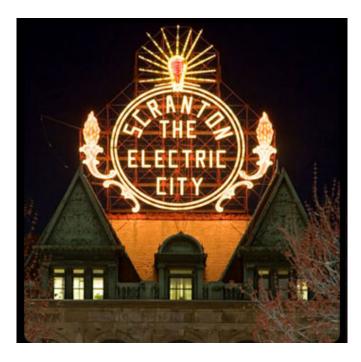
# CITY OF SCRANTON

Lackawanna County, Pennsylvania



## COMMUNITY DEVELOPMENT BLOCK GRANTS (CDBG) APPLICATION FOR FUNDING

**January 1, 2011 – December 31, 2011** 

**APPLICATIONS DUE FRIDAY, AUGUST 6, 2010** 

Christopher A. Doherty Mayor

Linda B. Aebli
Executive Director
Office of Economic and Community Development
538 Spruce Street, Suite 812
Scranton, Pennsylvania 18503

#### I. CDBG PROGRAM SUMMARY AND GUIDELINES

#### **Background**

The Community Development Block Grant (CDBG) Program was created through Title I of the Housing and Community Development Act of 1974, as amended. HUD awards grants to communities to carry out a wide range of community development activities directed toward revitalizing neighborhoods, economic development, and providing improved community facilities and services. Individual communities are allowed to develop their own programs and funding priorities with public input. The City of Scranton Consolidated Plan describes the programs and funding priorities established locally for the five-year period, 2010-2014. An Action Plan is prepared annually to implement the Consolidated Plan. Communities are required to give maximum feasible priority to the three categories of activities that are referred to as the "CDBG National Objectives"; they are:

#### National Objective #1: Activities that Benefit Low-and Moderate-Income Persons (570.208(a))

- ❖ <u>Subcategory No. 1: Area Benefit Activities</u>- this subcategory criteria is met in an activity, benefiting only area residents, is undertaken in a service area where at least 51% of residents have incomes within 80% of the Area Median.
- ❖ <u>Subcategory No. 2: Limited Clientele Activities</u>- this subcategory criterion is met if the activity is designed to benefit a specific group of people and they are either documented or presumed to be LMI persons.
- ❖ <u>Subcategory No. 3: Housing Activities</u>- The criteria for LMI benefit is met to the extent that units are occupied by LMI persons upon completion. It covers both rental and owner-occupied units.
- Subcategory No. 4: Job Creation or Retention-The LMI benefits must meet one of the following three criteria:
  - The neighborhood where jobs are created is in a LMI area; or
  - The business being assisted predominantly serves LMI persons; or
  - The jobs created or retained are available or filled by LMI persons

#### National Objective #2: Activities to Prevent or Eliminate Slums and Blight (570.208(b))

- Subcategory No. 1: Addressing slums/blight on an area basis The grantee must officially designate the area as blighted, deteriorated, or deteriorating under State or local legal definitions and there must be evidence of blight or decay.
- Subcategory No. 2: Addressing slums/blight on a spot basis The activity must prevent the spread of blight to adjacent properties or areas and there are limited eligible activities within this subcategory.
- Subcategory No. 3: Addressing slums/blight in an Urban Renewal Area: This subcategory would allow grantees to complete unfinished Urban Renewal in a project are.

## National Objective No. 3: Activities to Meet Urgent Community Development Needs: This category is met if an activity meets all of the following:

- The situation poses a serious and immediate threat to the health or welfare of the community, and
- It is of recent origin or recently became urgent, and
- \* It is unable to be corrected with other sources of funds.

The City provides a portion of its CDBG funds on a competitive basis to eligible outside agencies for specific eligible activities that meet one or more of the above CDBG National Objectives and that will further the City's CDBG goals and objectives, as stated in the 2010 – 2014 Consolidated Plan. This Plan may be viewed at <a href="https://www.scrantonpa.gov">www.scrantonpa.gov</a>.

#### **Application Filing Procedures**

All applications must be submitted by mail or hand-delivered no later than <u>4:30 p.m. on</u> Friday, August 6, 2010.

City of Scranton
Office of Economic and Community Development
538 Spruce Street
Suite 812
Scranton, Pennsylvania 18503
Phone: 570/348-4216 Ext. 110

Applications delivered after 4:30 p.m. or postmarked after the above deadline will not be considered for funding. It is the applicant's responsibility to ensure that the application is delivered or postmarked on time.

#### **Eligible Applicants**

- 1. Applicants must be incorporated for profit, nonprofit, or public organizations or businesses able to undertake the approved activity within the boundaries of the City of Scranton.
- 2. Applicants must demonstrate the financial management and programmatic expertise to successfully develop, design, implement and monitor the proposed activities. This expertise can be demonstrated through previous experience in successfully developing projects similar to the one proposed, either by partners or key staff within the business or organization.
- 3. Applicants must be able to meet other federal requirements relative to the CDBG program, specifically those concerning equal opportunity and fair housing, affirmative marketing, environmental review, displacement, relocation, and acquisition, labor, lead-based paint, conflict of interest, debarment and suspension, and flood insurance. Federal requirements include those listed in CFR Title 24, Part 570. All applicants should be aware that additional federal requirements apply.

#### CDBG ELIGIBLE ACTIVITIES

CDBG funds must be used for activities that meet a **CDBG National Objective**. As described earlier, the National Objectives for the CDBG Program are to support activities that: 1) provide primary benefit to lower-income persons or households; 2) aid in the elimination of slums or blight; or 3) meet other identified community development needs having a particular urgency. Eligible <u>activities</u> may include, but are not limited to:

**Acquisition/Disposition:** The use of CDBG funds to acquire real property, in whole or in part, by purchase, long-term lease, donation, or otherwise, for any public purpose. Real property to be acquired may include: land, air rights, easements, water rights, right-of-ways, buildings and other property improvements, or other interests in real property.

**Demolition/Clearance:** Clearance, demolition, and removal of buildings and improvements including movement of structures to other sites.

**Economic Development Activities:** Economic development activities may include, but are not limited to: (1) Construction by the grantee or sub-recipient of a business incubator designed to provide inexpensive space and assistance to new firms to help them become viable businesses, (2) Loans to pay for the expansion of a factory or commercial business, and (3) Providing training needed by persons on welfare to enable them to qualify for jobs created by CDBG-assisted special economic development activities. The level of public benefit to be derived from the economic development activity must be appropriate given the amount of CDBG assistance.

**Rehabilitation:** Rehabilitation related activities may include single-family rehabilitation, multi-family rehabilitation, energy efficiency improvements, public housing modernization, and rehabilitation of commercial properties.

**Relocation:** CDBG funds may be used for relocation payments and assistance to displaced persons, including individuals, families, businesses, non-profits, and farms, where **r**equired under section 570.606 of the regulations (pursuant to the Uniform Relocation Act).

**Public Facilities/Improvements:** CDBG funds may be used by the grantee or other public or private nonprofit entities for the acquisition (including long term leases for periods of 15 years or more), construction, reconstruction, rehabilitation (including removal of architectural barriers to accessibility), or installation, of public improvements or facilities. Buildings for the general conduct of government cannot be acquired or improved with CDBG funds. This includes neighborhood facilities, firehouses, schools, and libraries, as well as water and/or sewer treatment plants. The regulations further specify that facilities that are designed for use in providing shelter for persons having special needs are considered to be public facilities.

**Public Services:** CDBG funds may be used to provide public services (including labor, supplies, and materials), provided that each of the following criteria is met: 1) The public service must be either a new service or a quantifiable increase in the level of service; and 2) The amount of CDBG funds obligated within a program year to support public service activities under this category may not exceed 40% of the City's allocation and the total public services of all Sub-recipients may not exceed 15% of the total grant awarded.

**Planning:** Includes studies, analysis, data gathering, preparation of plans, and identification of actions that will implement plans. The types of plans which may be paid for with CDBG funds include, but are not limited to: Comprehensive plans; Individual project plans; Community development plans, Capital improvement programs; Small area and neighborhood plans; Environmental and historic preservation studies; and Functional plans (such as plans for housing, land use, energy conservation, or economic development).

**Homeownership Assistance:** Homeownership assistance activities may include financial assistance for down-payments, closing costs or other part of the purchase process and counseling for pre-purchase, post-purchase or foreclosure.

**Please Note:** Although an activity may be deemed eligible for CDBG funding, it does not guarantee funding. The Community Development Needs for the CDBG Program in the Comprehensive Plan sets forth the priority of needs and as such, dictates which types of eligible activities may be funded in a given year. CDBG funds may NOT be used for costs attributable to a building used for the general conduct of government or used for political activities.

#### **Ineligible Activities/Costs**

Generally, the following types of activities are ineligible:

- Those activities not meeting a National Objective;
- Acquisition, construction, or reconstruction of buildings for the general conduct of government;
- Except for the removal of architectural barriers
- Political activities
- Certain income payments; and
- General government expenses
- Purchase of equipment (including construction equipment), furnishings and personal property, except when used in carrying out an eligible Public Service activity
- Operating and maintenance expenses associated with public facilities
- New housing construction, unless carried out by a Community Based Development Organization
- Income payments to families or individuals

Generally, the following types of <u>costs</u> are ineligible for funding:

- Any costs not directly related to the implementation of the activity described in the approved application;
- Costs incurred prior to an executed contract or after the expiration of the CDBG contract; and
- Administrative costs that are considered excessive or unreasonable.

#### **Objectives and Outcomes**

Identify one objective and one outcome for the proposed activity. To determine the most appropriate outcome for an activity, ask: "What type of change or result am I seeking?"

Outcome Objective	Availability/ Accessibility	Affordability	Sustainability
Suitable	Public Service activities	Public Service activities	Public service
Living	Funded to provide access	funded to support	activity aimed at
Environment	To a suitable living Environment.	housing opportunities in	improving communities or
	Environment.	a target neighborhood.	neighborhoods.
	Example: An after school	Example: A housing	Example:
	Program designed to address	counseling program	Community policing
	crime or juvenile delinquency		program
	in a target neighborhood		
Decent	Public service activities	Public service activities	Public service
Housing	funded to assist LMI	funded to make housing	activities funded to
	individuals/households.	affordable.	sustain housing in
			neighborhoods.
	Example: Fair housing	Example: Energy	_ , ,, .
	counseling program	conservation training or	Example: Housing
		education program focused on reducing	counseling program for LMI homeowner
		energy costs to LMI	to hem avoid
		people	predatory lending.
Economic	Public service activities	Public service activities	Public service
Opportunity	funded to provide access to	funded to support	activities funded to
	economic opportunities	economic opportunities	sustain economic
			opportunities.
	Example: Operating costs for	Example: Free job	Example: Child care
	a job training program,	training program for LMI	program or day care
	literacy program	people	or health services

#### II. CDBG PROGRAM ADMINISTRATION

#### **CDBG Contract**

Following the City's approval of the FY 2011 CDBG activities and completion of the HUD review, staff will prepare CDBG contracts for all approved activities. Each contract will contain the terms and conditions of the CDBG funding, a description of the approved activity and costs, and will specify applicable City insurance requirements including comprehensive general liability, workers' compensation, and vehicle coverage. Contracts will also include the measurable objectives and accomplishment data that must be reported. The person designated by resolution will be required to sign the CDBG contract and return it to the City. Prior to contracts being executed, all sub-recipients must meet with CDBG staff to review the contract and accomplishment reporting.

#### **Payment of CDBG Funds**

CDBG funds are paid for actual costs directly related to the implementation of the project as approved. Payment will be made only for costs described in the applicant's contract upon submittal of payment request and all required documentation (i.e. receipts, invoices, accomplishment reports, etc.) is received and approved by the City. While every effort is made to ensure timely payments, this procedure may take two to four weeks from time of reimbursement request.

#### **Reporting Requirements and Monitoring**

Note that it is OECD's staff's responsibility to ensure all entities receiving CDBG funds are in compliance with HUD regulations. Recipients must provide all information requested to assist in CDBG staff documentation in a timely manner.

CDBG recipients shall be required to submit a monthly or quarterly progress report regarding the funded activity. Noncompliance could result in suspension or termination of the contract and reallocation of the CDBG funds. Noncompliance will also be considered when applicants request future funding.

In addition, CDBG staff may schedule periodic on-site monitoring of all funded activities. Each CDBG recipient is responsible for maintaining written records required by the CDBG contract.

#### **DUNS Number Requirement**

The federal government requires organizations to provide a DUNS number as part of their grant applications and proposals.

#### What is a DUNS number?

Dun and Bradstreet (D&B) is a company that provides business information for credit, marketing, and purchasing decisions. Its "data universal numbering system," known as DUNS, issues unique 9-digit numbers that are used by businesses and the federal government to keep track of more than 70 million businesses world-wide. Some entities, such as states and universities, will also have what is known as "DUNS + 4," which is used to identify specific units within a larger entity.

#### Why does my organization have to provide it?

The federal government's Office of Management & Budget has adopted the use of DUNS numbers as a way to keep track of how federal grant money is awarded and dispersed.

#### Do all grant applications have to have a DUNS number?

All organizational applicants are required to provide their DUNS number. Individuals are exempt.

#### How do I find out if my organization already has a DUNS number?

Your executive director, business manager, board treasurer, or accountant is likely to know and be able to provide your organization's DUNS number if you already have one. Organizations applying to the Arts Endowment have been required to have a DUNS number since October 1, 2003. Universities and most colleges, state entities and large organizations also are likely to already have DUNS numbers. If you are not sure, ask the D&B operator when you call to get one (see phone number below).

#### Is there a fee for registering for a DUNS number?

No. D&B should not charge you a fee. You are also not obligated to purchase any of their products.

#### What is the easiest way to get a DUNS number if my organization needs one?

It only takes a day to get a DUNS number from D&B by phone (you may be on hold for a little while), but Internet applications can take up to 30 days! Note that an authorizing official, not a project director, of the organization should request a DUNS number. **Call D&B's special toll-free number for federal grant applicants: 1-866-705-5711**. Tell the operator that you are applying to a federal grant program and need to register for a DUNS number. The process will take about ten minutes. You will be asked to provide the following information (subject to minor changes):

Legal name of organization, physical address (and P.O. Box if you have one), telephone number, Web address, name of the authorizing official (e.g., president, director, etc.), the purpose of your organization.

- **A. Additional Information** Any other information that would be helpful to the funding commission may be attached to the Application Narrative.
  - ✓ Double check your application to make sure everything is included and in the order prescribed. Be sure to complete all questions. If you have questions, please contact the CDBG department for technical assistance!

GOOD LUCK!

#### SCRANTON, PA **CDBG Program Application**

		st submit original and one (1) copy ust 6, 2010 no later than 4:30 P.M.
No la	te or incomplete applications will be a	
	EXHIBIT A: Application Cover Shee	t
	For Office Use Only	
Date Received:	Amount Requested:\$	Amount Recommended:\$
Agency Name and Address:	Name, title, and telephone # of conta	ct person:
	Federal ID#	DUNS#
Type of Application:	New Continuation	
Project Title:		
Location of Proposed Project:		
Brief Description of Project (what	is to be funded):	
Project Funding		Category of Proposal Submitted
,		☐Public Facilities & Improvements ☐Public Services
Applicant Funds \$	<del></del>	
Other (Specify) \$		☐ Housing
Program Income \$		☐Economic Development
AMOUNT REQUESTED, WILL T	ANT FUNDS IS LESS THAN THE HE PROGRAM BE IMPLEMENTED?	☐Acquisition ☐Other
	BEEN DULY AUTHORIZED BY THE GOV OMPLY WITH THE ATTACHED ASSURAN	
Typed Name and Title of Authoriz	zed Representative:	
Telephone Number:		
Signature of Authorized Represe	ntative:	
Date Signed:		

#### SCRANTON, PENNSYLVANIA

#### 2010 CDBG APPLICATION

- 1. Complete this application by typing into the appropriate areas. Check all boxes as you complete each section, if not applicable indicate N/A in the box. You may use additional paper to complete application. If you are applying for more than one activity, a separate application must be provided for each activity.
- Submit an original and one (1) copy of the application. You may hand deliver or mail to: City of Scranton Office of Economic and Community Development, 538 Spruce St., Suite 812, Scranton, PA 18503 no later than 4:30 p.m. on Friday, August 6, 2010. No late applications will be accepted!
- 3. Applications generally fall into two general categories:
  - 1. Public facilities and improvement projects or
  - 2. <u>Public services, Economic Development and Housing.</u> Some of the questions will be divided into two sections depending upon which category applies to your proposed Project. Fill out the section that applies to your project only.
- 4. Prior to consideration each application must meet the following criteria:
  - meet a HUD national objective
  - be a HUD-eligible Activity
  - must fit HUD Objectives, Outcomes, and Indicators
  - Provide a Specific Performance Measurement Statement
  - Comply with the City of Scranton Consolidated Plan.

Section I	. ORGANIZATIONAL SUMMARY: Please provide an overview of the organization
	applicant that is requesting CDBG funds.
Requi	ired Attachments (Please place in this order)
	List of Board of Directors
	Organizational Chart
	Resume of program administrator
	Resume of fiscal officer
	Tax Exemption Determination Letter
	Articles of Incorporation
	Resolution (See Exhibit A – Sample Resolution
	By-Laws
	Equal Opportunity Employment Statement & Grievance Procedure
	Financial statement and/or most recent audit
	Audit Requirements (if applicable)
	Statement of Insurance - State whether or not the agency has liability insurance
	coverage, in what amount, and with what insuring agency. State whether or not the
	agency pays all payroll taxes and worker's compensation as required by Federal and
	State Law. State whether or not the agency has fidelity bond coverage for principal staff

that handle the agency's accounts, in what amount, and with what insuring agency.

In accordance with the Office of Management and Budget Circulars A-133, A-128, and A-110, Non-Federal entities that expend \$500,000 or more in Federal awards shall have a single or program-specific audit conducted each year. However, agencies expending less than \$500,000 per year, must maintain records for review or audit by appropriate officials of the Federal agency, pass-through entity, and General Accounting Office. Agencies requesting \$500,000 or more must choose one of the three following ways of meeting this requirement and state which method they choose:

If the agency already conducts audits of all its funding sources including CDBG, the agency must submit a copy of its most recent audit and may, at its discretion, include the CDBG portion of the audit cost in its CDBG project budget.

If the agency already conducts audits of its other funding sources but has neither received nor included CDBG in the past, the scope of the audit would be modified to incorporate CDBG audit requirements. The associated cost of the augmentation could then be included in the CDBG project budget, accompanied by the auditor's written cost estimate.

If the agency is required to submit an audit and does not have a current audit process in place, the agency will be required to include a 10% set-aside in the CDBG project budget for the provision of an audit.

The CDBG application package must include an approved resolution from the applicant's governing body which authorizes submittal of an application for City of Scranton CDBG funding and identifies the title of the individual authorized to execute any agreements, contracts, and requests for payment. A suggested format is provided in Exhibit A.

#### **EXHIBIT A: Sample Resolution**

**WHEREAS**, the City of Scranton, Pennsylvania has issued a notice of funding availability for the Community Development Block Grant (CDBG) Program; and

**WHEREAS**, (*Title of Governing Body of Applicant*) wishes to apply for and receive an allocation of CDBG funds from the City of Scranton, Pennsylvania.

**NOW, THEREFORE, BE IT RESOLVED** that the <u>(Title of Governing Body of Applicant)</u> authorizes the submittal of an application to the City of Scranton to be considered to receive an allocation of funds through the CDBG Program. The <u>(Title of Organization Official, i.e. Director)</u>, or appointed designee is hereby authorized to execute in the name of the <u>(Name of Organization)</u> all necessary applications, contracts, payment requests, agreements, and amendments hereto for the purposes of securing CDBG funds and to implement and carry out the purposes specified in the CDBG application.

The foregoing resolution was passed	d by	the	(Title	of	Governing	Body	of	Applicant)	this
day of, 2010.									
ATTEST:									
					Date:				
Signature & Title of Governing Body Official									

Section	П
- OCCHOIL	

A. <u>PUBLIC SERVICES, ECONOMIC DEVELOPMENT AND HOUSING PROGRAM DESCRIPTION</u> (Public Facilities and Improvement Projects, see Section II B.) Describe your public service or housing program. Include:

- Description of program. If a housing program, describe the type of rehabilitation project, how it will be managed, the number of units expected to be accomplished etc.
- Length of time the applicant has provided these program or services,
- Names and job titles of staff members who will administer program
- Frequency and duration of the program services
   (Example: Each participant attends class twice a week for a total of 24 weeks; each class is two hours in duration)
- Start and end date of program.
- How will you monitor and evaluate the quality and outcomes of services or project?
   (Example: staff management and training, quality assurance programs, client feedback, evaluation plans etc.)

## Section II B. <u>PUBLIC FACILITIES OR IMPROVEMENT PROJECTS DESCRIPTION</u> <u>AND WORKPLAN</u>: Describe the proposed project or activity. Include

- Description of project or activity, location etc.
- If the project is the rehabilitation of a public facility, describe the condition of the present building, square footage, rehabilitation challenges, scope of the project etc. Why does the facility need improvement? Is the facility an historic building? Has this facility utilized CDBG funding in the past? Will additional funding for this project be requested in the future?
- If the facility is a City park, please discuss the condition of the park in general. Why does the park need improvement? Have CDBG funds been used on this park in the past? Will additional funding for this park be requested in the future?
- If funds are being requested for infrastructure improvements, please address the linear feet of roads, sidewalks that will be constructed and where they will be located. Why were these particular areas chosen?
- If acquisition or demolition, please discuss the reasons for acquisition or demolition. What is the nature of the property (e.g. occupied, vacant building, vacant lot) What is the current access to the site. If properties have been chosen, are there any liens on the property? What is the planned use for the site? What is the timeline for acquisition or demolition? Will the proposed activity involve relocation of tenants or residents?
- If emergency relocation, please describe the services which will be funded and the need for those services.

☐ Section III A.	<b>PUBLIC SERVICES</b> ,	<b>ECONOMIC DEVI</b>	ELOPMENT AN	ND HOUSING	G
<b>COMMUNITY BE</b>	NEFIT: If a Public Fa	acilities / Improver	nent Project -	proceed to	Section III B

Describe the public benefit that your program / project will provide. *If you provide services to low-and moderate income clients (applies to most public services and housing programs) your clients must be 51% low-and moderate income.* 

- Describe your intended client demographics using as much hard census data as possible.
   Will they be 51% low-and-moderate income? How will you track this?
  - If your program primarily serves a neighborhood, provide an overview of your neighborhood demographics
  - Estimate the total number of clients you will serve.
  - Given you budget, what is the CDBG cost per client?
  - Estimate the percentage of Scranton residents served.
  - How will clients be recruited for the program?
  - How will you track client satisfaction and/or progress?
  - Discuss your system for monitoring and evaluating the quality and outcomes of services provided (e.g. staff management and training, quality assurance programs, client feedback, evaluation plans)
  - How are you collaborating with other service providers within the community?
  - Given the array of social service programs, describe what processes are used to avoid duplication of effort.

Section III B. <u>PUBLIC FACILITIES / IMPROVEMENT COMMUNITY BENEFIT</u>: If your project will benefit an identified service area where 51% of the service area's users are 51% low- and moderate-income (examples: a community park used primarily by residents who are 51% low-and moderate-income;, neighborhood sidewalks used primarily by residents in a low-and moderate income census tract neighborhood):

- Describe the nature of the activity and its <u>exact service area</u>. If this is a park or fire-house, which Census Tracts and Blocks will it serve? **BE SPECIFIC!** Identify the neighborhood, street location, and census tract/block of the project. Remember the service area may not only be the neighborhood, but may also be areas of additional neighborhood. The service area is not just where this project is located...but the areas where the users or those who benefit from the project actually live. For example, a firehouse may be located in the Plot, but those who benefit may live in other census tracts in other neighborhoods. All benefiting census tracts and blocks must be listed!
- How does your service area meet the 51% low- and moderate-income requirement?
   (Remember service areas are areas served by the project, not necessarily the immediate area surrounding the project)
- If benefit of this project is the removal of spot slum or blight, please identify.
- How does the project improve the quality of life for low-and moderate- income Scranton residents?

## If your project removes or prevents slum and blight in a particular spot or in a generally blighted area:

If removal of slum and blight by area, please define the area's boundaries and discuss The area's blighted nature and how your project will alleviate those conditions. If removal of slum and blight on a spot basis, describe how this project will be a benefit to the community on a singular basis Section IV. BUDGET NARRATIVE: Describe: How your program/project will use CDBG funds. An explanation of each CDBG budget line item indicated on your itemized budget (Note: There are two different budget forms. Please use the budget specific to your type of application. Justify the need for each item, the relevance and the cost effectiveness of the requested item for the successful implementation of the program/project. Section V. UNMET NEEDS: Describe: How does your program or project meet needs that would not be met by the City or outside providers if this project were not funded by CDBG? How would you judge the priority of this program in terms of Scranton's needs? If a public service or housing program, describe how your program collaborates with similar service providers in Scranton in meeting these needs? Section VI. LEVERAGING OF OTHER FUNDS: Indicate what other federal, state, city or private funds will be used in this project. Indicate sources to which you have committed, already applied to, or plan to apply for funding before January 1, 2011. If CDBG funds are the sole source of funds, explain why. What will be the impact if your project/program is not awarded funds? What percentage of your budget does CDBG funding comprise? **Section VII. NATIONAL CDBG OBJECTIVE**: (See page 2 for explanation of National Objective. Check one of the following: Benefits low - and moderate- income persons (less than 80% of area median income) in terms of clients (public services programs), area benefit (most public facilities and improvement projects, low-moderate income housing or jobs

☐ Section VIII. ELIGIBLE CDBG ACTIVITY: How does your program or project meet a common eligible activity? Identify and explain from the listed located on page 4:

Aids in the prevention or elimination of slum and blight (demolition, acquisition)

Meets an urgent need or imminent threat (natural disaster)

whether on a spot or area basis

Section IX. CDBG OBJECTIVES, OUTCOMES AND INDICATORS: HUD now requires that each
program or project funded meet one of the objectives, outcomes and Indicators found on page 6.
Objective: Check One:  Creates a Suitable Living Environment (addresses issues in the living environment or community)
Decent Housing
Creates Economic Opportunities
Outcome: Check One
☐Improve/increase Availability or Accessibility (creates or increases a service, makes a service or facility or improvement available or accessible or available)
Affordability (e.g. provides affordability through reduced costs, subsidies etc.)
☐Sustainability (aims at programs or activities providing multiple and varied services to a neighborhood in order to make it sustainable on a number of levels)
Indicator: How project or program progress will be measured)
Check One
Number of persons assisted  Number of households assisted
Number of housing units created or rehabilitated
Number of businesses assisted
Number of jobs created or retained
Acreage, square foot, or linear footage of infrastructure improvements  Number of homeless persons assisted; homeless sheltered; homeless receiving permanent housing
Number of commercial facades improved or commercial structures rehabilitated
Number of persons assisted with new or improved access to a public facility or infrastructure or
number of persons that no longer only have access to a substandard facility or infrastructure  Number of acres of Brownfield's assisted
Cootion V DEDECORMANCE OUTCOME MEASUREMENT STATEMENT.
Section X. PERFORMANCE OUTCOME MEASUREMENT STATEMENT: HUD requires a Program Performance Outcome Measurement Statement. Using the above objectives, outcomes and indicators create a statement that applies to your project or program following the models below.
Sample: Outcome Measurement Statement: With improved access to after-school recreation

programs for the purpose of creating a **suitable living environment, fifty low to moderate income youth** will have improved physical health and social skills

**Sample:** With improved **affordable** free roofing repair to their homes for the purpose of providing **decent housing, thirty households** will have retained their homes by the number of roofs completed.

<b>sample:</b> With improved <b>access/availability</b> to pedestrian transportation for the purpose of creating a suitable living environment –in a particular neighborhood, 10,000 linear feet of neighborhood sidewalks were constructed.
Section XI: COMPLIANCE WITH SCRANTON'S CONSOLIDATED PLAN: How does your program meet one or more of the stated Preliminary 2010-2014 Consolidated Plan Goals? You car view Scranton's Consolidated Plan at <a href="https://www.scrantonpa.gov">www.scrantonpa.gov</a> . Complete the Certification of Consistency with the Consolidate Plan found under Section XVIII of this application.
Section XII. ENVIRONMENTAL REVIEW REQUIREMENTS:
As part of CDBG requirements prior to the Release of Funds being issued (which allows contracts to be executed) an Environmental Review Record must be completed. Most of our recently funded activities have been classified, by their nature, as either Categorically Excluded or Exempt. With these activities we are not required to complete an environmental assessment. Occasionally CDBG funds an activity that does require a complete environmental assessment.
To avoid limiting funding to activities not requiring environmental assessments, CDBG is implementing an additional requirement of those applicants. Sub-recipients receiving CDBG funding for activities that require environmental assessments must have an environmental assessment done at their own cost and furnish the CDBG department with a copy. To comply with CDBG regulations these environmental assessments must be received by CDBG staff no later than June 15 <sup>th</sup> of the funding year.
<ul> <li>If project involves a building / facility rehabilitation, is the building or facility on the National Register of Historic Places. Is it part of a local historic district?</li> </ul>
What year was the building constructed? What was its prior use?
<ul> <li>Does the Department have any information concerning previous or existing environmental conditions on site? If so, provide a description. Identify any key environmental studies that have been initiated or completed to satisfy NEPA.</li> </ul>
<ul> <li>Has the Department already completed any site remediation and/or abatement activities at this site. If so, provide a description. If awarded CDBG funds, a copy of the final closure reports must be provided.</li> </ul>
Section XIII: DAVIS BACON REQUIREMENT/BONDS
CDBG assisted projects with a total cost of \$2,000+ are required to pay Davis-Bacon Wages (Federal Prevailing/Union Wage Rates). Davis-Bacon Wages add 40% to the labor cost. Have you taken this into account in the budget?  Yes \( \subseteq \text{No} \subseteq \text{No} \subseteq
Required bonds add 15% to the cost of the project. Have you taken this into account in the budget?  Yes \( \subseteq \text{No} \subseteq \text{No} \subseteq \text{.}

Section XIV: ITEMIZED BUDGET FOR PUBLIC SERVICES, ECONOMIC	DEVELOPMENT OR HOUSING
PROPOSALS. Prepare a line item budget that depicts total costs associa	ated with the program. Include all
sources of funding and indicate whether funds are committed or pending.	The Itemized Budget must cover
the funding period of January 1, 2011 through December 31, 2011.	

INCOME (ALL SOURCES OF FUNDING)	TOTAL INCOME
TOTAL PROGRAM INCOME	

EXPENSES (DETAIL LINE ITEM)	CDBG Expenses	OTHER EXPENSES	TOTAL EXPENSES
TOTAL PROGRAM EXPE	ENSES		

SECTION XV:ITEMIZED BUDGET FOR PUBLIC FACILIT IMPROVEMENT PROJECTS	IES AND		
ALL Sources of Funding		AMOUNT	Соммітт
			ED
TOTAL	UNDING		
TOTAL	ONDING		
I I	ODDO	0=::==	T
LINE ITEMS	CDBG	OTHER	TOTAL
HARD COSTS			
DIVISION 1-GENERAL CONDITIONS (MOBILIZATION, BONDS, SUPERVISION, LABOR, PERMIT, TEMPORARY PROTECTION,			
Dumpster, etc.)			
DIVISION 2-SITE WORK (INCLUDING ANY ENVIRONMENTAL MITIGATION			
MEASURES)			
DIVISION 3-CONCRETE			
DIVISION 4-MASONRY			
DIVISION 5-METALS			
DIVISION 6-Wood and Plastics			
DIVISION 7-THERMAL AND MOISTURE PROTECTION			
DIVISION 8-Doors & Windows			
DIVISION 9-FINISHES			
DIVISION 10-SPECIALTIES			
DIVISION 11-EQUIPMENT (NOT CDBG ELIGIBLE UNLESS			
PERMANENTLY AFFIXED)			
DIVISION 12-FURNISHINGS (NOT CDBG ELIGIBLE UNLESS			
PERMANENTLY AFFIXED)			
DIVISION 13-SPECIAL CONSTRUCTION			
DIVISION 14-CONVEYING SYSTEMS			
DIVISION 15-MECHANICAL			
DIVISION 16-ELECTRICAL			
CONTINGENCY (5% OF ABOVE HARD COSTS)			
SOFT COSTS			
ARCHITECTURAL/ ENGINEERING/ENVIRONMENTAL CONSULTANT FEES (15% OF THE PROJECT COST)			
PRINTING OF SPECIFICATIONS & DRAWINGS (PROJECT MANUAL-			
CONTRACT BID DOCUMENTS)			

TOTAL EXPENSES

OTHER SOFT COSTS (LIST SPECIFIC ITEMS)

Section XVI: Equal Opportunity / Accessibility Certification		
1. equa	Does the applicant have a written employment and personnel policies and practices, including opportunity guidelines?  YesNo	ng
	a. If no, use the space blow to briefly explain.	_
2.	Is the proposed facility or program accessible to persons with disabilities?Yes	– No
	a. If no, is the proposed activity designed to make the program/facility fully accessible?	
be a	b. If no, use the space below to briefly please how handicapped clients/users are, or wilcommodated:	_
	Acquisition and Relocation	_
1.	Does the applicant own the property?YesNoNA	
2.	If no, does the applicant lease the property?YesNoNA	
	From Whom? For How Long?	
3. conta	If you answered no to the first two questions, please list the property's current owner and ct information below:	
4.	Will the proposed activity require real property acquisition or easements?YesNo	
5. hous	Will the proposed activity result in either permanent or temporary displacement of relocation holds/businesses?No	ı of
Relo	answered "yes" to either question 4 or 5, you must comply with the provisions of the Uniform ation Assistance and Real Property Acquisition Policies Act of 1970, as amended (the "Act"). e contact our office so that one our CDBG program administrators can discuss the implication Act on your proposed activity.	ı
	Program Income	
1. Is the	Any income generated from the investment of CDBG must be returned to the City of Scranto proposed project expected to generate any income?YesNo	on.

Section XVII: CERTIFICATION: The Application	ant:
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- ◆ Agrees to accept and follow management direction from the City and the Office of Economic and Community Development that is federally funded through the U. S. Department of Housing and Urban Development.
- Agrees to conform to all applicable laws and ordinances and statutes of the Federal Government,
   State of Pennsylvania and the City of Scranton, including but not limited to the following:
  - Americans with Disabilities Act of 1990; a clear and comprehensive prohibition of discrimination on the basis of disability and the Civil Rights Act of 1964 as amended.
- Agrees that throughout the period of an agreement with the City, all taxes, contractual obligations, audit responsibilities and any other obligations (e.g. sewer and water, parking tickets etc.) owed to the City shall be and remain current;
- ◆ Agrees that all services required of the Applicant under an agreement with the City will be performed with professional skill and competence;
- ◆ Agrees that the City reserves the right to terminate the resultant agreement at any time, for the City's convenience, with the assurance that the sub-recipient shall be entitled to reimbursement for approved services rendered prior to date of termination;
- Agrees that the Applicant's relationship with the City under an agreement will be that of an independent sub-recipient and that the agreement will be a contract for completion of activities with allocated funds and not a contract of employment with the City and no attended benefits shall be bestowed thereby;

Agrees to comply with all requirements promulgated by HUD, including, but not limited to:

- Federal Labor Standards (29 CFR Parts 3, 5, and 5a)
- Davis Bacon Act, as amended (40 USC 327-330)
- Copeland "Anti-Kickback" Act (18 USC 874), as supplemented in the Dept. of Labor regulations (20 CFR-Part 3)
- Architectural Barriers Act of 1969 (42 USC)
- Environmental Review (24 CFR- Part 58)
- Lead Based Paint Poisoning Prevention Act of 1971 (24 CFR Part 35)
- Flood Disaster Protection Act (PL 93-291)

Authorized Signature

Section 504 of the Rehabilitation Act of 197

The undersigned hereby certifies that s/he is duly authorized to negotiate, execute and deliver agreements, documents and other instruments in the name of and on behalf of the organization submitting this application for grant funds, and that the information contained in this application is, to the best of his/her knowledge, true, correct, complete, and represents the true intended usage of the funds for which the application is being submitted under penalty of law.

Print Name

Date

Section XVIII: Certification of Consistency with the Consolidate Plan – HUD-2991		
	ctivity/project in this application is consistent with the jurisdiction's c (Type or clearly print the following information)	urrent,
Applicant Name: _		
Project Name: _		
Location of the Project:		
-		
Name of the Federal Program to which the Applicant is applying:		
Name of Certifying Jurisdiction:		
Authorized Representative's	s Signature	
Name (please print)		
Title		
Date		

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1	Caatian VIV. Caa	E7N 644	Conflict of interest	Contitiontion
	Section AIX Sec		Commercial interest	CARTILICATION

Please read the following Conflict of Interest Statement excerpted from the Code of Federal Regulations at 24 CFR 570.611 and indicate your acceptance by signing this Certification.

#### (a) **Applicability**.

- (1) In the procurement of supplies, equipment, construction, and services by recipients and by subrecipients, the conflict of interest provisions in 24 CFR 85.36 and 24 CFR 84.42, Respectively; shall apply.
- (2) In all cases not governed by 24 CFR 85.36 and 84.42, the provisions of this section shall apply. Such cases include the acquisition and disposition of real property and the provision of assistance by the recipient or by its subrecipients to individuals, businesses, and other private entities under eligible activities that authorize such assistance (e.g., rehabilitation, preservation, and other improvements of private properties or facilities pursuant to Sec. 570.202; or grants, loans, and other assistance to businesses, individuals, and other private entities pursuant to Sec. 570.203, 570.204, 570.455, or 570.703(i)).
- (b) <u>Conflicts prohibited</u>. The general rule is that no persons described in paragraph (c) of this section who exercise or have exercised any functions or responsibilities with respect to CDBG Activities assisted under this part, or who are in a position to participate in a decision making process or gain inside information with regard to such activities, may obtain a financial interest or benefit from a CDBG-assisted activity, or have a financial interest in any contract, subcontract, or agreement with respect to a CDBG-assisted activity, or with respect to the proceeds of the CDBG-assisted activity, either for themselves or those with whom they have business or immediate family ties, during their tenure or for one year thereafter. For the UDAG program, the above restrictions shall apply to all activities that are a part of the UDAG project, and shall cover any such financial interest or benefit during, or at any time after, such person's tenure.
- (c) <u>Persons covered</u>. The conflict of interest provisions of paragraph (b) of this section apply to any person who is an employee, agent, consultant, officer, or elected official or appointed official of the recipient, or of any designated public agencies, or of subrecipients that are receiving funds under this part.
- (d) **Exceptions.** Upon the written request of the recipient, HUD may grant an exception to the provisions of paragraph (b) of this section on a case-by-case basis when it has satisfactorily met the threshold requirements of (d)(1) of this section, taking into account the cumulative effects of paragraph (d)(2) of this section.
- (1) Threshold requirements. HUD will consider an exception only after the recipient has provided the following documentation:
- (i) A disclosure of the nature of the conflict, accompanied by an assurance that there has been public disclosure of the conflict and a description of how the public disclosure was made; and
- (ii) An opinion of the recipient's attorney that the interest for which the exception is sought would not violate State or local law.

- (2) Factors to be considered for exceptions. In determining whether to grant a requested exception after the recipient has satisfactorily met the requirements of paragraph (d)(1) of this section, HUD shall conclude that such an exception will serve to further the purposes of the Act and the effective and efficient administration of the recipient's program or project, taking into account the cumulative effect of the following factors, as applicable:
- (i) Whether the exception would provide a significant cost benefit or an essential degree of expertise to the program or project that would otherwise not be available;
  - (ii) Whether an opportunity was provided for open competitive bidding or negotiation;
- (iii) Whether the person affected is a member of a group or class of low- or moderate-income persons intended to be the beneficiaries of the assisted activity, and the exception will permit such person to receive generally the same interests or benefits as are being made available or provided to the group or class;
- (iv) Whether the affected person has withdrawn from his or her functions or responsibilities, or the decision making process with respect to the specific assisted activity in question;
- (v) Whether the interest or benefit was present before the affected person was in a position as described in paragraph (b) of this section;
- (vi) Whether undue hardship will result either to the recipient or the person affected when weighed against the public interest served by avoiding the prohibited conflict; and
  - (vii) Any other relevant considerations.

I have read the Conflict of Interest Statements excerpted from the Code of Federal Regulations at a	24
CFR 570.611, and I agree to abide by the principles embodied therein.	

Authorized Representative's Signature	Date	
Name (please print)		
Titla		

### Community Development Block Grant Funding Application

#### Certifications

In accordance with the applicable statutes and regulations governing the Community Development Block Grant funds, I hereby certify that:

<u>Utilization of Minority/Women & Disadvantaged Contractors</u> – Projects receiving CDBG funding must notify and include minority and women contractors in their bidding process. *Executive Order 11625 (Utilization of Minority Business Enterprise) and Executive Order 12138 (Utilization of Female Business Enterprise)*<u>Davis-Bacon Prevailing Wage Rate Labor Standards</u> – Any construction project receiving \$2,000 or more in CDBG or other federal funds, as applicable, will be required to comply with prevailing wage requirements.
<u>Section 3</u> – Projects receiving CDBG funding that involve building or public facilities improvements must, to the greatest extent feasible, utilize area lower income residents for employment and training opportunities. (24CFR Part 135)

<u>Environmental Regulations</u> – All funded projects must undergo environmental review to ensure compliance with the National Environmental Protection Act regulations. The City of Bowling Green will conduct the environmental review with cooperation from the funded agency.

<u>Title VI of the Civil Rights Act of 1964</u> – No person shall be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance on the grounds of race, color, or national origin. (*Public Law 99-352*)

<u>Title VIII of the Civil Rights Act of 1969</u> – The Fair Housing Act prohibits discrimination in the sale or rental of housing, the financing of housing, or the provision of brokerage services, including otherwise making unavailable or denying a dwelling to a person, because of race, color, religion, sex, national origin, or familial status. (*Public Law 90-294*)

<u>American with Disabilities Act</u> – Projects receiving CDBG funding involving building or public facilities improvements must include accessibility and comply with the Americans with Disabilities Act Guidelines. Any CDBG funded service must be provided in an accessible location.

Drug-Free Workplace – The agency shall make a good faith effort to maintain a drug-free workplace. (24CFR Part 21)

<u>Anti-Lobbying</u> – No federal funds shall be used for the purpose of influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a member of Congress. (USC Title 31 Section 1352)

<u>Lead-Based Paint</u> – Any activities involving the presence of lead-based paint shall comply with the requirements of 24CFR Part 35.

<u>Community Development Block Grant Program</u> – CDBG funds shall be used exclusively for eligible activities permitted by 24CFR Part 570.

<u>Procurement</u> – 24 CFR Part 85.36 may be used by grantee and sub-grantee for procurement as a "safe harbor" for satisfying the Federal requirement.

The statements and application requirements of this proposal are correct and this application contains no misrepresentation or falsification, omission, or concealment of material facts and that the information given is true and complete to the best of my knowledge and belief, and no bids have been awarded, contracts executed, or construction begun on the proposed project.

Signature of Authorized Official (use blue ink)	Date
Printed Name	Title

# Community Development Block Grant Funding Application

Section XX. CERTIFICATION OF COMPLETENESS		
Development Block Grant Funds is complet information contained herein should change	contained in this application for Community e and accurate. I do also certify that if the at any time, I will notify Scranton's Office of such change and await their written response	
Authorized Representative's Signature	Date	
Name (please print)		
Title		