

May 12, 2009

U. S. Department of Housing and Urban Development Office of Special Needs Assistance Programs Robert C. Weaver Building 451 Seventh Street, SW Room 7262 Washington, D. C. 20410

Re: Scranton, Pennsylvania

Substantial Amendment to the Consolidated Plan/Action Plan 2008

Homelessness Prevention and Rapid Re-Housing Program

\$1,401,868.00

To Whom It May Concern:

Attached please find the Substantial Amendment to the Consolidated Plan/Action Plan 2008 for the Homelessness Prevention and Rapid Re-Housing Program in the amount of \$1,401,868.00 for Scranton, Pennsylvania. Attached are the required documents:

1. A completed and signed Standard Form SF-424

2. A completed and signed Substantial Amendment using form HUD-40119

3. Signed copies of certifications (3)

Please review our application and if you need further information please do not hesitate to contact me at 570/348-4216 or email Laebli@scrantonpa.gov.

Sincerely,

Linas B alble Linda B. Aebli

Executive Director

Lba/

Cc: Mr. Nadab O. Bynum, Director, Regional Office

Mr. Steven Stein, CD Representatvie, Regional Office

U.S. Department of Housing and Urban Development

Office of Community Planning and Development

The Wanamaker Building

100 Penn Square East, 12th Floor

Philadelphia. PA 19107

Scranton, Pennsylvania

Substantial Amendment to the Consolidated Plan/Action Plan 2008

Homelessness Prevention and Rapid Re-Housing Program (HPRP)

\$1,401,868.00

Submitted by: City of Scranton, Pennsylvania
Office of Economic and Community Development (OECD)
538 Spruce Street
Suite 812

Scranton, Pennsylvania 18503

Phone: 570/348-4216 Fax: 570/348-4123

Linda B. Aebli, Executive Director <u>Laebli@scrantonpa.gov</u>

A. General Information

Grantee Name	City of Scranton, Pennsylvania
Name of Entity or Department Administering Funds	Office of Economic and Community Development
HPRP Contact Person	Linda B. Aebli
(person to answer questions about this amendment and HPRP)	
Title	Executive Director
Address Line 1	538 Spruce Street
Address Line 2	Suite 812
City, State, Zip Code	Scranton, Pennsylvania 18503
Telephone	570/348-4216
Fax	570/348-4123
Email Address	Laebli@scrantonpa.gov
Authorized Official	Mayor Christopher A. Doherty
(if different from Contact Person)	
Title	Mayor
Address Line 1	340 North Washington Avenue
Address Line 2	City Hall
City, State, Zip Code	Scranton, Pennsylvania 18503
Telephone	570/348-4101
Fax	570/348-4251
Email Address	N/A
Web Address where this Form is Posted	Scrantonpa.gov

Amount Grantee is Eligible to Receive*	\$1,401.868.00
Amount Grantee is Requesting	\$1,401,868.00

^{*}Amounts are available at http://www.hud.gov/recovery/homelesspreventrecov.xls

B. Citizen Participation and Public Comment

1. Briefly describe how the grantee followed its citizen participation plan regarding this proposed substantial amendment (limit 250 words).

Response: Scranton advertised "Notice of Public Hearing" in the general circulation section of the Scranton Times Tribune on Wednesday, April 22, 2009 and Monday, April 27, 2009. The Notice is as follows:

NOTICE OF PUBLIC HEARING

The Federal American Recovery and Reinvestment Act of 2009 (Recovery Act)
For The "Homeless Prevention and Rapid Re-Housing Program" (HPRP)
And Community Development Block Grant – Recovery (CDBG-R)

Notice is hereby given that the City of Scranton's Office of Economic and Community Development (OECD) is soliciting public comment for the following; 1) substantial amendment to the City of Scranton's Consolidated Plan and the 2008 Annual Action Plan for new funding under Title XII of the American Recovery and Reinvestment Act of 2009 ("Recovery Act") for the Homeless Prevention and Rapid Re-Housing Program (HPRP) and the Community Development Block Grant – Recovery (CDBG-R).

The Public Hearing will be held on Wednesday, April 29, 2009 at 4:00 P.M. in Scranton City Council Chambers, City Hall, 340 North Washington Avenue, Scranton, Pennsylvania 18503.

The Substantial Amendment to the Consolidated Plan/ Action Plan 2008 will guide the use of \$1,401,868 of Homeless Prevention and Rapid Re-Housing Program (HPRP) funding to provide financial assistance and services to prevent individuals and families from becoming homeless and help those who are experiencing homelessness to be quickly re-housed and stabilized. Funding comes from the U. S. Department of Housing and Urban Development (HUD).

It also guides the use of the Community Development Block Grant - Recovery (CDBG-R) funding in the amount of \$916,485. HUD is expected to issue a CDBG-R Notice to provide additional guidelines and requirements for the use of the CDBG-R funding in the near future.

Citizens are encouraged to review and comment on this proposed substantial amendment. The amendment is available for review and comment from Thursday, April 23, 2009 through Monday, May 11, 2009. Comments received will be taken into consideration prior to adoption of the proposed amendment. The Public can review the substantial amendment online at www.scrantonpa.gov/oecd.html or calling OECD at 570/348-4216.

Comments must be in writing and must be received by the Office of Economic and Community Development (OECD), 538 Spruce Street, Suite 812, Scranton, Pennsylvania 18503 no later than 4:30 P.M. on Monday, May 11, 2009 or email to oecd@scrantonpa.gov.

ADA Notice: The City of Scranton strives to provide access to all members of the public. City/OECD will make reasonable accommodations to make it possible for you to come and be active in the public hearing. If you need assistance such as a sign language interpreter, please contact OECD at 570/348-4216 (voice) or 570/346-5928 (TDD/TTY) at least three days prior to the hearing.

Christopher A. Doherty Mayor

Linda B. Aebli Executive Director OECD

- 2. Provide the appropriate response regarding this substantial amendment by checking one of the following options:
 - Grantee did not receive public comments.
 - ☐ Grantee received and accepted all public comments.
 - ☑ Grantee received public comments and did not accept one or more of the comments.
- 3. Provide a summary of the public comments regarding this substantial amendment. Include a summary of any comments or views not accepted and the reasons for non-acceptance.

Response: Fourteen (14) persons attended the Public Hearing. This included six (6) City of Scranton Office of Economic and Community Development staff members, seven (7) from non-profit organizations that is part of the Continuum of Care and one (1) City of Scranton resident. The Public Hearing Comments for both the HRHP and CDBG-R is attached to this application along with the sign in sheets.

C. Distribution and Administration of Funds

Reminder: The HPRP grant will be made by means of a grant agreement executed by HUD and the grantee. The three-year deadline to expend funds begins when HUD signs the grant agreement. Grantees should ensure that sufficient planning is in place to begin to expend funds shortly after grant agreement.

1.	Check the process(es) that the grantee plans to use to select subgrantees. Note that a
	subgrantee is defined as the organization to which the grantee provides HPRP
	funds.

Competitive Proces

☐ Formula Allocation	
Other (Specify: A Collaborative Process with the CoC)

2. Briefly describe the process(es) indicated in question 1 above (limit 250 words).

Response: Following the announcement of HPRP funding availability on March 19, 2009, the City of Scranton had discussions with United Neighborhood Centers, which is the lead agency for the Scranton/Lackawanna Continuum of Care to develop a collaborative process to determine eligible subgrantees and projects that would further meet the 10 Year Plan to End Homelessness. On March 26, 2009, the CoC Planning Committee met to identify unmet goals in the 10 Year Plan and Annual HUD CoC plan. The Committee also reviewed the ways in which the HPRP funding could be used to further advance the rapid re-housing initiatives that have already begun in the community. The committee then met again on April 1, 2009 to review project proposals and budget requests. Each of the six proposals submitted fit with a specific identified goal in the community's efforts to close the front door and open the back door to end homelessness. Examples include: four homeless prevention projects, one targeting eviction prevention in partnership with the court system; one targeting those that are precariously housed, a third working with victims of domestic violence and the fourth working to supplement existing efforts to keep individuals and families from experiencing homelessness. Two projects are rapid re-housing initiatives. The first will work with homeless pregnant women, including those exiting county prison. The second will work with difficult to serve homeless women and children that have barriers to establishing permanent housing through mainstream resources. These projects worked collaboratively to design projects with available funds.

3. Briefly describe the process the grantee plans to use, once HUD signs the grant agreement, to allocate funds available to subgrantees by September 30, 2009, as required by the HPRP Notice (limit 250 words).

Response: The City of Scranton has designated a lead staff person along with the Executive Director and the Director of Finance and Compliance within the Office of Economic and Community Development (OECD) to coordinate the effective and timely use of HPRP funds. Each sub grantee within the Scranton/Lackawanna Continuum of Care member agencies that will be designated as a subgrantees will have a separate contract with the lead agency.

4. Describe the grantee's plan for ensuring the effective and timely use of HPRP grant funds on eligible activities, as outlined in the HPRP Notice. Include a description of how the grantee plans to oversee and monitor the administration and use of its own HPRP funds, as well as those used by its subgrantees (limit 500 words).

Response: The City of Scranton will designate a lead staff person within the Office of Economic and Community Development (OECD) to coordinate the effective and

timely use of HPRP funds. The City of Scranton OECD office is working in collaboration with the Scranton/Lackawanna Continuum of Care member agencies that will be the subgrantees. The CoC Planning Committee began meeting in March 2009 to determine eligible activities and develop a plan for implementation of both homeless prevention and rapid re-housing activities. Each of the proposed subgrantees are currently receiving HUD funds to implement Supportive Housing Programs and therefore are quite familiar with the development and implementation of new initiatives. In preparation for an October 1, 2009 start date the CoC Planning Committee will be developing an outreach plan, a referral process, initial screening and standardized intake process and forms. Each program will also develop timelines and benchmarks consistent with HPRP requirements.

The Scranton/Lackawanna CoC has 100% participation in their community HMIS. In addition, the domestic violence provider utilizes the same software and is therefore well prepared to be able to provide de-identified aggregate data for the universal data elements required. The Scranton/Lackawanna CoC also participated in the AHAR IV data collection/reporting process in late 2008 and is thus familiar with all HUD reporting requirements. The Scranton/Lackawanna CoC has a staff person dedicated to manage the HMIS process and she will continue to monitor and evaluate HMIS data quality, provide technical assistance to agency staff and work with the City of Scranton OECD office to ensure compliance with HPRP implementing regulations, the ARRA and other federal regulations. The City of Scranton OECD staff will ensure timely submission of quarterly and annual reports. The staff will also directly monitor compliance with the four eligible categories: financial assistance, housing relocation and stabilization services, data collection and evaluation and administrative activities. The City of Scranton OECD office has experience in utilizing the IDIS system for other federal grant programs and has monitored other federally funded programs such as ESG and CDBG. The City of Scranton OECD office and each individual subgrantee will have systems and internal controls in place to separately track and report on funds and activities per the federal requirements.

D. Collaboration

1. Briefly describe how the grantee plans to collaborate with the local agencies that can serve similar target populations, which received funds under the American Recovery and Reinvestment Act of 2009 from other Federal agencies, including the U.S. Departments of Education, Health and Human Services, Homeland Security, and Labor (limit 250 words).

Response: The City of Scranton OECD office will collaborate with local agencies that serve homeless persons who may be receiving ARRA funds. The Scranton/Lackawanna County CoC is comprised of over 70 agencies and individuals including formerly homeless persons. Through this well-established network, the subgrantees will be able to network and collaborate with a variety of

both mainstream resources and other non-profit/faith-based agencies. The Scranton/Lackawanna CoC has both a monthly planning meeting and a larger Coalition meeting and thus will have multiple opportunities to explore funds available in the community through ARRA.

One of the yearly successes of the HUD Supportive Housing Programs has been the number of homeless clients who have been able to access mainstream resources. Case workers working with homeless individuals and families regularly seek services with their clients such as child care, healthcare, TANF and other public assistance, employment services, unemployment benefits, tax credits, education, domestic violence services, FEMA, supportive housing services, public housing and housing choice vouchers, and other community resources.

As more information becomes available from federal, state and local agencies regarding the availability and use of ARRA funds, subgrantees will work to determine potential participant eligibility and make referrals as relevant. The CoC process has also exemplified the importance of developing personal connections with community resources and the vital need to share information across service delivery systems. The HPRP implementation process will continue the coordinated community response already underway here in Scranton.

2. Briefly describe how the grantee plans to collaborate with appropriate Continuum(s) of Care and mainstream resources regarding HPRP activities (limit 250 words).

Response: As described earlier, immediately following the announcement of the HPRP funding initiative, the City of Scranton began the coordination and collaboration process with the Scranton/Lackawanna County CoC. Representatives from the City of Scranton OECD office are an active participant in the CoC planning process. The City of Scranton has a long history of working with the service delivery system. In 2004, the City collaborated with Lackawanna County Commissioners and the Continuum of Care Planning Committee to author the 10-Year Plan to End Chronic Homelessness and Other Homelessness. As such, the planning process for the HPRP funds was designed with the intent to focus on unmet goals within both the 10-Year Plan and the Annual CoC Goal Plan. Agencies within the CoC came together to determine which aspects of the HPRP funds were most needed within the City of Scranton. From that initial meeting a plan to develop both homeless prevention and rapid re-housing services was established. The CoC Planning Committee, including representatives from the City of Scranton OECD office will continue to meet over the next several months to coordinate plans for program implementation including screening, referral, service coordination and program evaluation. Finally, the Scranton/Lackawanna County CoC will continue to collaborate with mainstream resources so that all community resources are onboard and ready to assist in meeting the needs of the community homeless persons and those most vulnerable and at-risk for homeless.

3. Briefly describe how HPRP grant funds for financial assistance and housing relocation/stabilization services will be used in a manner that is consistent with the grantee's Consolidated Plan (limit 250 words).

Response: The City of Scranton's current 5 Year was written in collaboration with the Scranton/Lackawanna CoC. At the time of the current plan, the community's 10-Year Plan was "hot off the press" and the community had identified three primary areas of focus as part of the community's movement to a Housing First Model. By working to close the front, open the back and build the infrastructure to end homelessness this community worked to address all aspects of homelessness. The United States Interagency Council on Homelessness Executive Director Phillip Mangano described the Scranton/Lackawanna County plan as a strategy that "rises above partisanship and polarization to a planful partnership of public, private, and faith-based sectors that is a model for cities and counties of similar size across our country." The HPRP funds for financial assistance and housing relocation/stabilization services will provide the needed resources to further implement the 10-Year Plan to End Homelessness and the City of Scranton's Consolidated Plan in its entirety. During 2009, the City of Scranton will be developing its next 5-Year Consolidated Plan and thus CoC planning in general and the more recent planning for the implementation of the HPRP funds will be a central aspect of the city's coordinated response to homelessness.

E. Estimated Budget Summary

HUD requires the grantee to complete the following table so that participants in the citizen participation process may see the grantee's preliminary estimated amounts for various HPRP activities. Enter the estimated budget amounts for each activity in the appropriate column and row. The grantee will be required to report actual amounts in subsequent reporting.

HPRP Estimated Budget Summary									
	Homelessness Prevention	Rapid Re- housing	Total Amount Budgeted						
Financial Assistance ¹	\$403,063	\$264,000	\$667,063						
Housing Relocation and Stabilization Services ²	\$514,712	\$150,000	\$664,712						
Subtotal (add previous two rows)	\$917,775	\$414,000	\$1,331,775						

Data Collection and Evaluation ³	\$0
Administration (up to 5% of allocation)	\$ 70,093
Total HPRP Amount Budgeted ⁴	\$1,401,868.00

¹Financial assistance includes the following activities as detailed in the HPRP Notice: short-term rental assistance, medium-term rental assistance, security deposits, utility deposits, utility payments, moving cost assistance, and motel or hotel vouchers.

²Housing relocation and stabilization services include the following activities as detailed in the HPRP Notice: case management, outreach, housing search and placement, legal services, mediation, and credit repair.

³Data collection and evaluation includes costs associated with operating HUD-approved homeless management information systems for purposes of collecting unduplicated counts of homeless persons and analyzing patterns of use of HPRP funds.

⁴This amount must match the amount entered in the cell on the table in Section A titled "Amount Grantee is Requesting."

F. Authorized Signature

By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete, and accurate to the best of my knowledge. I also provide the required assurances and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)

Signature/Authorized Official

Title Title

7/ Jay 12, 2009

Homelessness Prevention and Rapid Re-Housing Program (HPRP) Certifications

The HPRP Grantee certifies that:

Consolidated Plan - It is following a current HUD-approved Consolidated Plan or CHAS.

Consistency with Plan - The housing activities to be undertaken with HPRP funds are consistent with the strategic plan.

Confidentiality - It will develop and implement procedures to ensure:

- (1) The confidentiality of records pertaining to any individual provided with assistance; and
- (2) That the address or location of any assisted housing will not be made public, except to the extent that this prohibition contradicts a preexisting privacy policy of the grantee.

Discharge Policy - A certification that the State or jurisdiction has established a policy for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent such discharge from immediately resulting in homelessness for such persons.

Thay 12, 2009

HMIS - It will comply with HUD's standards for participation in a local Homeless Management Information System and the collection and reporting of client-level information.

Signature/Authorized Official

GENERAL CERTIFICATIONS FOR STATE OR LOCAL GOVERNMENT FOR THE HOMELESSNESS PREVENTION AND RAPID RE-HOUSING PROGRAM (HPRP)

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the state, territory, or local government certifies that:

Affirmatively Further Fair Housing -- The state, territory, or local government will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction or state, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Drug-Free Workplace -- It will or will continue to provide a drug-free workplace by:

- 1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- 2. Establishing an ongoing drug-free awareness program to inform employees about:
 - (a) The dangers of drug abuse in the workplace;
 - (b) The grantee's policy of maintaining a drug-free workplace;
 - (c) Any available drug counseling, rehabilitation, and employee assistance programs; and
 - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- 3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
- 4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
 - (a) Abide by the terms of the statement; and
 - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- 5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
- 6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted -
 - (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or

- (b) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, state, or local health, law enforcement, or other appropriate agency;
- 7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

Anti-Lobbying -- To the best of the state, territory, or local government's knowledge and belief:

- 1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
- 2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
- 3. It will require that the language of paragraphs 1 and 2 of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Local Government, State, or Territory -- The submission of the consolidated plan is authorized under state law and local law (as applicable) and the jurisdiction or state possesses the legal authority to carry out the programs under the consolidated plan for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with Plan -- The housing activities to be undertaken with HPRP funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

Signature/Authorized Official

May 12, 2009

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APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

B. <u>Drug-Free Workplace Certification</u>

- 1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
- 2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 4. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).
- 5. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph three).
- 6. The Grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code)	
538 5 BRUCE ST	
Suite 8/2	
SCRANTON, PA 18503	
Check if there are workplaces on file that are not identified here.	

The certification with regard to the drug-free workplace is required by 24 CFR part 24, subpart F.

7. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Office of Economic and Community Development (OECD) 538 Spruce Street Suite 812 Scranton, Pennsylvania 18503

Homelessness Prevention and Rapid Re-Housing Program (HPRP)

Attached is a breakdown for each organization and the funding source that is projected for each organization.

The following are the names of the organizations that are part of the Continuum of Care:

Catherine McAuley Center
St. Joseph's Center
United Neighborhood Centers of NE PA (UNC)
Women's Resource Center (WRC)
Catholic Social Services (CSS)
Community Intervention Center (CIC)

Financial Assistance	Homeless Prevention R	apid Re-Housing	Total		Einan		/ acitocoloc		1000
McAulev		\$144 000		1		3	Nelocation Aurilli	:	lotai
	000	000'th 10		Mcauley		144000	00006	6141	240141
2	909,000			S		00069	141000	5541	215541
St. Joe's		\$120,000		St. Joe's	_	120000	00009	4791	184791
CSS	\$102,217			CSS	_	102217	107783	5541	215541
WRC	\$104,760			WRC		104760	105240	5541	215541
ONC	\$127,086			ONO		127086	160689	7491	295266
TOTAL	\$403,063	\$264,000	\$667,063				2000	2	20200
				City of Scr	fScr			35047	35047
Housing Relocation	Homeless Prevention	Rapid Re-Housing	Total						1401868
McAuley		000'06\$			-				2001
CIC	\$141,000								
St. Joe's		\$60,000				Ī			
css	\$107,783								
WRC	\$105,240								
UNC	\$160,689								
TOTAL	\$514,712	\$150,000	\$664,712						
SubTotal	\$917,775	\$414,000	\$1,331,775						
	The state of the s								
Admin for Programs									
McAuley		\$6,141							
CIC	\$5,541								
St. Joe's		\$4,791							
CSS	\$5,541								
WRC	\$5,541								
UNC	\$7,491								
TOTAL for programs	\$24,114	\$10,932	\$35,046						
City of Scranton Admin			\$35,047						
			\$1,401,868						

Office of Economic and Community Development (OECD) 538 Spruce Street Suite 812 Scranton, Pennsylvania 18503

Homelessness Prevention and Rapid Re-Housing Program (HPRP)

Ordinance Amending Consolidated Plan/Action Plan 2008

FILE OF COUNCIL NO.

2009

AN ORDINANCE

AMENDING FILE OF COUNCIL NO. 123, 2007, ENTITLED, "AN ORDINANCE AUTHORIZING THE MAYOR AND OTHER APPROPRIATE OFFICIALS OF THE CITY OF SCRANTON TO TAKE ALL NECESSARY ACTIONS TO IMPLEMENT THE CONSOLIDATED SUBMISSION FOR COMMUNITY PLANNING AND DEVELOPMENT PROGRAMS (AS AMENDED) TO BE FUNDED UNDER THE COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM, HOME INVESTMENT PARTNERSHIP (HOME) PROGRAM AND EMERGENCY SHELTER GRANT (ESG) PROGRAM", BY AMENDING THE CONSOLIDATED PLAN AND THE 2008 ACTION PLAN TO INCLUDE NEW FUNDING UNDER TITLE XII OF THE FEDERAL AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009 ("RECOVERY ACT") FOR THE HOMELESS PREVENTION AND RAPID RE-HOUSING PROGRAM (HPRP) AND THE COMMUNITY DEVELOPMENT BLOCK GRANT-RECOVERY (CDBG-R) THAT RESULTED FROM THE RECOVERY ACT.

WHEREAS, the Consolidated Plan and the 2008 Action Plan list certain plans and projects to be undertaken with Community Development Block Grant (CDBG) Funds; and

WHEREAS, it is necessary to amend File of the Council No. 123, 2007 to include two new funding programs that resulted under the Federal American Recovery and Reinvestment Act of 2009 ("Recovery Act"); and

WHEREAS, the Homeless Prevention and Rapid Re-Housing Program (HPRP) funding in the amount of \$1,401,867.00 from the U.S. Department of Housing and Urban Renewal (HUD) will provide financial assistance and services to prevent individuals and families from becoming homeless and help those who are experiencing homelessness to be quickly re-housed and stabilized; and

WHEREAS, the Community Development Block Grant – Recovery (CDBG-R) funding in the amount of \$916,485.00 from the U.S. Department of Housing and Urban Development (HUD) will in accordance with federal guidelines and requirements, give priority to eligible activities that can be implemented with 120 days from the date the funds are made available. These projects will be given priority so that Office of Economic and Community Development can expend funds quickly in accordance with CDBG-R guidance;

WHEREAS, OECD plans to oversee and monitor the administration and use of the CDBG-R in accordance with the practices currently in place and approved by HUD for use in the CDBG program, local requirements as well as OECD's standard operating procedures. These procedures include monitoring and record keeping in compliance with all federal requirements.

NOW, THEREFORE, BE ORDAINED BY THE COUNCIL OF THE CITY OF SCRANTON that the Consolidated Plan and the 2008 Action Plan are hereby amended to include new funding under Title XII of the Federal American Recovery and Reinvestment Act of 2009 ("Recovery Act") for the Homeless Prevention and Rapid Re-Housing Program (HPRP) and the Community Development Block Grant-Recovery (CDBG-R) that resulted from the Recovery Act.

SECTION 1. In all other aspects, File of Council No. 123, 2007, shall remain in full force and effect.

SECTION 2. If any section, clause, provision or portion of this

Ordinance shall be held invalid or unconstitutional by any Court of competent
jurisdiction such decision shall not affect any other section, clause, provision or
portion of this Ordinance so long as it remains legally enforceable minus the
invalid portion. The City reserves the right to amend this Ordinance or any
portion thereof from time to time as it shall deem advisable in the best interest of
the promotion of the purposes and intent of this Ordinance, and the effective
administration thereof.

SECTION 3. This Ordinance shall become effective immediately upon approval.

SECTION 4. This Ordinance is enacted by the Council of the City of Scranton under the authority of the Act of Legislature, April 13, 1972, Act No. 62, known as the "Home Rule Charter and Option Plans Law" and any other applicable law arising under the laws of the State of Pennsylvania.

Office of Economic and Community Development (OECD) 538 Spruce Street Suite 812 Scranton, Pennsylvania 18503

Homelessness Prevention and Rapid Re-Housing Program (HPRP)

Public Hearing

CITY OF SCRANTON OFFICE OF ECONOMIC AND COMMUNITY DEVELOPMENT PUBLIC HEARING

Held:

Wednesday, April 29, 2009

Time:

4:00 p.m.

Location:

Council Chambers
Scranton City Hall
340 North Washington Avenue
Scranton, Pennsylvania

Lisa M. Graff, RMR
Court Reporter

APPEARANCES:

MS. LINDA B. AEBLI, EXECUTIVE DIRECTOR OF OECD

MS. LORI REED, DEPUTY DIRECTOR OF OECD

MR. KEVIN MITCHELL, DIRECTOR OF FINANCE AND COMPLIANCE

MR. LEO D'ANGELO, DIRECTOR OF PLANNING AND DEVELOPMENT

MS. LIZA SKELTON, DIRECTOR OF HOUSING

MS. CHRIS TANSITS, PROJECT COORDINATOR

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MS. AEBLI: I'd like to welcome everyone to this public hearing. My name is Linda Aebli, I'm the Executive Director of the Office of Economic and Community Development.

Before we begin, it gives me great pleasure to introduce our OECD staff. On my right is Lori Reed, she's the Deputy Director of OECD. She oversees our small business loans.

Kevin Mitchell, on my left, he's the Director of Finance and Compliance. does all of our financing, along with checking to see that we're all in compliance, the HUD regulations.

Next to Kevin is Leo, he's the Director of Planning and Development. oversees most of our construction projects when we fund parks, the demolition, the paving program.

Sitting down in front is Liza Skelton. She's the Director of Housing. Liza oversees all of our housing programs, which include the HOME Program, our Homebuyer Program and our Housing Rehab

Program.

Next to her is Chris Tansits is our project coordinator. Chris works with all of our public services and our Emergency Shelter Grant Sub-Grantees. And when the Homeless Prevention and Rapid Rehousing Program begins, she also will be overseeing them.

I personally want to thank just not the staff that is here today, but all of OECD. We're a great crew, we all work good together.

This public hearing is being held to receive public comment for the following, A substantial amendment is needed to change the City of Scranton's Consolidated Plan and the 2008 Annual Action Plan to include the new funding under Title XII of the American Recovery and Reinvestment Act of 2009 known as the Recovery Act that President Barack Obama signed into law on February 17, 2009.

The new funding Scranton has been designated to receive will include two programs, The Homeless Prevention and Rapid Rehousing Program known as HPRP and the

Community Development Block Grant-Recovery known as CDBG-R.

Before we start receiving public comments, please be aware this meeting is being recorded in order to transcribe your comments to be included in both applications to HUD.

This public meeting is being held on Wednesday, April 29, 2009 at four o'clock in City of Scranton's Council Chambers, City Hall, 340 North Washington Avenue in Scranton, Pennsylvania.

I want everyone to be aware that HUD has reduced the substantial amendment comment period from 30 days to 12 days. All comments must be received to OECD no later than 4:30 on Monday, May 11, 2009.

The city has been allocated \$1,401,867.00 for the Homeless Prevention and Rapid Rehousing Program known as HPRP. HPRP will provide financial assistance and services to either prevent individuals and families from becoming homeless or help those who are experiencing homelessness to be quickly rehoused and stabilized.

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Only individuals that have an income under the 50 percent median income established by HUD for the City of Scranton qualify to receive assistance under this program.

Scranton is required and has coordinated with the local Continuum of Care to ensure the HPRP activities are aligned with Continuum of Care strategies for preventing and ending homelessness.

The HPRP application must be received by HUD no later than May 18, 2009. HUD will complete its review of all substantial amendments no later than July 2.

HUD intends to execute all grant agreements no later than September 1 and Scranton must obligate all grant agreements no later than September 30, to its grantees.

The Recovery Act requires grantees to expend 60 percent of all HPRP grant funding within two years of the date the funds become available to Scranton and 100 percent of the funds must be expended by September 30, 2012.

HUD also allocated to Scranton

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\$916,485 to the second program entitled Community Development Block Grant-Recovery. This program will be similar to our Community Development Block Grant Program; however, HUD has not indicated there will be -- HUD has indicated there will be limitations on this funding that CDBG funding does not have.

To ease the administrative burden on the grantees, HUD encouraged grantees to have a public hearing for both the HPRP and the CDBG-R to change their consolidated plan and action plan at the same time.

I want to point out, though, as of today, April 29, HUD has not released the Notice of Regulations for the Community Development Block Grant-R Program or the date the application must be received by HUD.

With that being said, the city is only proposing in this substantial amendment what activities we plan on funding with CDBG-R based on the information we have received from HUD to date.

As soon as the regulations are

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released, we need to review the regulations to determine that all activities we proposed are eligible under the CDBG-R Program. not, unfortunately, we will need to have another public hearing to incorporate the changes into this substantial amendment.

We will now receive the public's comments on Scranton's substantial amendment. When speaking, speak clearly and state your name and residence.

I would like to introduce our first speaker, Lea Dougherty. Lea is the Deputy Director of United Neighborhood Centers of Northeastern Pennsylvania.

Lea is also the lead contact for the Scranton Lackawanna Continuum of Care Planning Committee. Lea will be providing us with more detailed information regarding the Homelessness Prevention and Rapid Rehousing Program.

MS. DOUGHERTY: Thank you, Linda. At this time I'd like to just comment on the process that was used over the last six weeks for the implementation of the Homeless Prevention and Rapid Rehousing Program.

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Following the announcement of HPRP funding availability on March 19, 2009, the City of Scranton had discussions with United Neighborhood Centers, which is the lead agency for the Scranton Lackawanna Continuum of Care.

This conversation was to develop a collaborative process to determine eligible subgrantees and projects that would further meet the ten-year plan to end homelessness for Scranton and Lackawanna County.

On March 26, 2009, the CoC planning committee, an established group in Lackawanna County, met to identify the unmet goals in the ten-year plan and the annual HUD CoC plan.

The committee also reviewed the ways in which the HPRP funding could be used to further advance the rapid rehousing initiatives which have already begun in the community.

The committee then met again on April 1, 2009 to review project proposals and budget requests. Six proposals were submitted from the agencies in the community

that fit with specific identified goals in the community's efforts to close the front door and open the back door to end homelessness.

The six projects proposed include four homeless prevention projects, one from Catholic Social Services targeting those individuals who are -- to supplement existing efforts to keep individuals and families from experiencing homelessness, one from Community Intervention Center targeting those that are precariously housed, a third from Women's Resource Center working with victims of domestic violence, and the fourth from United Neighborhood Centers working on a homeless eviction prevention program in partnership with the judicial system.

In addition there are two projects that will work on the initiatives called rapid rehousing. The first will work with homeless pregnant women, including those exiting Lackawanna County Prison, second will work with difficult to serve homeless women and children that have multiple barriers to establishing permanent housing

through mainstream resources.

These projects work collaboratively with each other and with the City of Scranton to meet all of the goals outline through both the ten-year plan to end homelessness and HUD's annual continuum of care plan.

MS. AEBLI: Thank you. Our next speaker is Marie Schumaker.

MS. SCHUMAKER: Good afternoon,
Marie Schumaker. I do have a couple of
questions, and I recognize you're just here
to hear public comment, but I do hope to get
the answers to the questions at some point,
one because I think they have a potential to
intersect is, I don't believe we've ever
been told what the outcome of the
Neighborhood Stabilization Proposal was, if
that's been resolved. Do you want to do it
now?

MS. AEBLI: Yeah. To date, we have not received anything from the DCED. They are still reviewing.

MS. SCHUMAKER: I thought it was a short -- I thought it was like a ten-day or

a couple weeks turnaround.

MS. AEBLI: No one has. They have not released that information yet.

MS. SCHUMAKER: Okay. And then is the comment time changed permanently or is it just for these Recovery Act Programs?

Because you can go on vacation and totally miss a 12-day period of time.

 $\label{eq:MS.AEBLI:} \textbf{It's just for the} \\$ stimulus money.

MS. SCHUMAKER: Okay. Thank you.
Okay. Once again, even with the
disclaimers, it seems that, once again, the
cart is being put before the horse, in that,
projects are being selected prior to the
issuance of the delivery of the guidelines,
other than the quick spend aspect of the
guidelines.

I question why the Crisp Avenue bridge was selected. The Rockwell Avenue bridge, I believe it is, has been under -- on the list for years and currently has weight restrictions that put people at risk, people and property at risk, because fire apparatus exceed the weight limitations on

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that bridge as it now stands and people have to go -- or the fire department would have to go a circuitous route instead of a direct route, and as we know in a fire, every second counts.

I'd like to know if there would be a separate advertisement for the utilization of the job creation funds and the Homeless Prevention and Rapid Rehousing Program via a media solicitation.

I just listened to that proposal. and I didn't hear any hows. I heard who was going to get the money, but I didn't really -- I don't really understand or I don't think it was explained how that's going to happen.

And, again, the HPRP section describes strategic planning to address and prevent homelessness, but I don't find any program to tie the job creation.

I think there should be a program to tie the job creation and the HPRP funding. How do the funds in the homeless prevention fund prevent homelessness? Are these the permanent solutions or mere temporary

housing?

And finally, will the lower Green
Ridge residents' requests for a flood alert
siren be included in any of the above
projects? They've been looking for that for
a long time.

And that sort of ties back in. I think it would have been nice if there had been a public safety category would have been most beneficial, because these items affect people and property, both the bridge restrictions and being notified whether or not there's going to be a flood in the middle of the night. Thank you.

MS. AEBLI: Thank you, Mary. Thank you. Is there any more speakers? Okay. Well, this closes the meeting for the public hearing for the substantial amendment and thank you for coming. Thank you.

(HEARING WAS CONCLUDED.)

<u>CERTIFICATE</u>

I hereby certify that the proceedings and evidence are contained fully and accurately in the notes taken by me on the hearing of the above cause and that this copy is a correct transcript of the same to the best of my ability.

Lisa M. Haff, RMR

LISA M. GRAFF, RMR Official Court Reporter

(The foregoing certificate of this transcript does not apply to any reproduction of the same by any means unless under the direct control and/or supervision of the certifying reporter.)

Public Hearing for the Substantial Amendment to the Consolidated Plan - Homeless Prevention and Rapid Re-Housing Program

	Speaking? Yes/No			100	3 UPS	8)	Nlo		X08	1	N b	16	NO
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Public Hearing for the Substantial Amendment to the Consolidated Plan - Homeless Prevention and Rapid Re-Housing Program

Wednesday, April 29, 2009, 4:00 PM - Council Chambers, City Hall

Speaking? Yes/No	NO	9/9						-			
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Office of Economic and Community Development (OECD) 538 Spruce Street Suite 812 Scranton, Pennsylvania 18503

Homelessness Prevention and Rapid Re-Housing Program (HPRP)

Application for Federal Assistance SF-424

OMB Number: 4040-0004 Expiration Date: 01/31/2009

Application for Fede	rai Assistan	ce SF-	424			Version 02
*1. Type of Submission:		*2. Ty	pe of Applicat	tion	* If Revision, select appropriate letter(s)	
☐ Preapplication		⊠ Ne	ew			
☑ Application		☐ Co	ntinuation		*Other (Specify)	
☐ Changed/Corrected A	Application	Rev	vision			
3. Date Received:	4.	Applica	int Identifier:		- Mills - Allerton - A	
May 14, 2009			Scrant	ton, Pe	nnsylvania	
5a. Federal Entity Identif	ier:			*5b.	Federal Award Identifier:	
State Use Only:						
6. Date Received by Stat	e:		7. State Ap	plicati	on Identifier:	
8. APPLICANT INFORM	ATION:		•			
*a. Legal Name: Scranto	n, Pennsylvar	nia				
*b. Employer/Taxpayer Identification Number (EIN/TIN): 24-6000704					Organizational DUNS: 497856	
d. Address:						
*Street 1:	340 North W	ashingto	on Avenue			
Street 2:	City Hall	*****				
*City:	Scranton					
County:	Lackawanna					
*State:	Pennsylvania)				
Province:						
*Country:	United States	3	· · · · · · · · · · · · · · · · · · ·			
*Zip / Postal Code	18503					
e. Organizational Unit:						
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f. Name and contact info	rmation of p	erson to	o be contacte	ed on	matters involving this application:	
Prefix: <u>Ms.</u>		*Fir	st Name: <u>Li</u>	nda		
Middle Name: B.						
Last Name: <u>Aebli</u>						
Suffix:				·····		
Title: Executive	Director					
Organizational Affiliation: a						
Telephone Number: 570/3	348-4216			Fax	Number: 570/348-4123	
Email: Laebli@scrantonp	a.gov				÷	***************************************

OMB Number: 4040-0004 Expiration Date: 01/31/2009

Application for Federal Assistance SF-424	Version 02
*9. Type of Applicant 1: Select Applicant Type:	
C. City or Township Government	
Type of Applicant 2: Select Applicant Type:	
Type of Applicant 3: Select Applicant Type:	
*Other (Specify)	
*10 Name of Federal Agency:	
U. S. Department of Housing and Urban Development	
11. Catalog of Federal Domestic Assistance Number:	
14.257	
CFDA Title:	
Homelessness Prevention and Rapid Re-Housing Program (HPRP)	
*12 Funding Opportunity Number:	
<u>Docket No. FR-5307-N-01</u>	:
*Title: Homelessness Prevention and Rapid Re-Housing Program (HPRP)	
13. Competition Identification Number:	
NA	
Fitle:	
NA	
4. Areas Affected by Project (Cities, Counties, States, etc.):	
Scranton, Pennsylvania	
15. Descriptive Title of Applicant's Project:	
omeless Prevention and Rapid Re-Housing Program (HPRP - see attached description	
cranton joined Scranton/Lackawanna Continimum of Care that consists of six non profit organizations.	
ach of the six proposals submitted fit with a specific identified goal in the community's efforts to close the fro	ant door and an an the

back door to end homelessness. Examples include: four homeless prevention projects, one targeting eviction prevention in

partnership with the court system; one targeting those that are precariously housed, a third working with victims of domestic violence and the fourth working to supplement existing efforts to keep individuals and families from experiencing homelessness. Two projects are rapid re-housing initiatives. The first will work with homeless pregnant women, including those exiting county prison. The second will work with difficult to serve homeless women and children that have barriers to establishing permanent housing through mainstream resources. These projects worked collaboratively to design projects with available funds.

OMB Number: 4040-0004 expiration Date: 01/31/2009

		Expiration Date: 01/31/2009		
Application	for Federal Assistance S	SF-424 Version 02		
16. Congress	ional Districts Of:			
*a. Applicant:	11 th and 10th	*b. Program/Project: 10th & 11th		
17. Proposed	l Project:			
*a. Start Date:	10/1/2009	*b. End Date: 9/30/2012		
18. Estimated	Funding (\$):			
*a. Federal	\$1,401,868	.00		
*b. Applicant				
*c. State				
*d. Local				
*e. Other	·			
*f. Program Inc	come			
*g. TOTAL	\$1,401,868.	00		
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		State Under Executive Order 12372 Process?		
		to the State under the Executive Order 12372 Process for review on		
	is not covered by E. O. 1237	has not been selected by the State for review.		
		Federal Debt? (If "Yes", provide explanation.)		
☐ Yes	⊠ No			
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U. S. Code, Title 218, Section 1001)				
⊠ **IAGREE				
agency specific i	uncations and assurances, o instructions	r an internet site where you may obtain this list, is contained in the announcement or		
Authorized Rep	presentative:			
Prefix:	Mr.	*First Name: Christopher		
Middle Name:	Α	······································		
Last Name:	Doherty			
Suffix:				

*Title: Mayor City of Scranton, Pennsylvania	
*Telephone Number: 570/348-4216 Fax Number: 570/348-4123	
* Email: NA	
*Signature of Authorized Representative:	*Date Signed: 5/12/2009

Authorized for Local Reproduction

Standard Form 424 (Revised 10/2005) Prescribed by OMB Circular A-102

OMB Number: 4040-0004 Expiration Date: 01/31/2009

Application for Federal Assistance	SF-424	Version 02
*Applicant Federal Debt Delinquency E		
	on if the Applicant organization is delinquent of any Federal Debt.	
NA		
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